104TH CONGRESS 2D SESSION

H. R. 3578

To reform the safety practices of the railroad industry, to prevent railroad fatalities, injuries, and hazardous materials releases, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

June 5, 1996

Mr. Oberstar (for himself, Mr. Wise, Mr. Lipinski, Mr. Defazio, Mr. Clement, Mr. Nadler, Mr. Menendez, Ms. Eddie Bernice Johnson of Texas, Mr. Mascara, and Mr. Cummings) introduced the following bill; which was referred to the Committee on Transportation and Infrastructure

A BILL

To reform the safety practices of the railroad industry, to prevent railroad fatalities, injuries, and hazardous materials releases, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Railroad Safety Reform Act of 1996".
- 6 (b) Table of Contents.—

Sec. 1. Short title; table of contents.

TITLE I—SAFETY RULEMAKING AND ENFORCEMENT

Sec. 101. Purpose.

- Sec. 102. Railroad safety conference.
- Sec. 103. Rulemaking status reports.
- Sec. 104. Power brake safety rulemaking.
- Sec. 105. Track safety standards rulemaking.
- Sec. 106. Rulemaking process.
- Sec. 107. Safety inspectors.
- Sec. 108. Employee reports.
- Sec. 109. Accident and injury reporting.

TITLE II—GRADE CROSSING SAFETY

- Sec. 201. Toll-free number to report grade crossing problems.
- Sec. 202. Grade crossing signal violations.

TITLE III—HOURS OF SERVICE

- Sec. 301. Limitations on duty hours of train employees.
- Sec. 302. Split shifts.
- Sec. 303. Limitations on duty hours of signal employees.
- Sec. 304. Employee sleeping quarters.
- Sec. 305. Rotating shifts.
- Sec. 306. Train dispatchers.
- Sec. 307. Recommendations on hours of service changes.

TITLE IV—PASSENGER SERVICE SAFETY STANDARDS

- Sec. 401. Emergency windows and doors.
- Sec. 402. Passenger railroad signal systems.
- Sec. 403. Passenger locomotive fuel tanks.
- Sec. 404. Passenger car crashworthiness.
- Sec. 405. Positive train control.

TITLE V—EMPLOYEE AUTHORITY, CERTIFICATION, AND EQUIPMENT

- Sec. 501. Employee response to hazardous conditions.
- Sec. 502. Certification of locomotive engineers and other safety-related railroad personnel.
- Sec. 503. Communications devices.

1 TITLE I—SAFETY RULEMAKING

2 AND ENFORCEMENT

- 3 SEC. 101. PURPOSE.
- 4 Section 20101 of title 49, United States Code, is
- 5 amended to read as follows:

6 **"§ 20101. Purpose**

- 7 "The purpose of this part is to assign and maintain
- 8 safety as the highest priority in every area of railroad op-

- 1 erations and to reduce railroad-related accidents and inci-
- 2 dents.".

3 SEC. 102. RAILROAD SAFETY CONFERENCE.

- 4 (a) In General.—The Secretary of Transportation
- 5 shall convene, within 6 months after the date of the enact-
- 6 ment of this Act and annually thereafter, a conference to
- 7 determine what are the most important actions needed to
- 8 improve the safety of railroad operations. Each such con-
- 9 ference shall provide an opportunity for the participants
- 10 to present their views, respond to the views of other par-
- 11 ticipants, and discuss railroad safety issues with other
- 12 participants so that a consensus can be reached.
- 13 (b) Participants.—Each conference convened pur-
- 14 suant to subsection (a) shall include as participants, at
- 15 a minimum, appropriate representatives of the Depart-
- 16 ment of Transportation, railroad management, railroad
- 17 labor, railroad passengers, railroad equipment suppliers,
- 18 and railroad shippers, as well as individuals representing
- 19 community interests.
- 20 (c) Report to Congress.—The Secretary of Trans-
- 21 portation shall, within 3 months after the completion of
- 22 a conference convened pursuant to subsection (a), trans-
- 23 mit to the Congress a report summarizing the results of
- 24 the conference.

SEC. 103. RULEMAKING STATUS REPORTS.

2 (a)]	Requirement.—	-The	Administrator	of	the	Fee	d-
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- 3 eral Railroad Administration shall report once each month
- 4 to the Committee on Transportation and Infrastructure
- 5 of the House of Representatives and to the Committee on
- 6 Commerce, Science, and Transportation of the Senate on
- 7 the status of the Federal Railroad Administration's safety-
- 8 related—
- 9 (1) rulemakings, whether specifically required
- by statute or initiated by the Secretary or the Fed-
- eral Railroad Administrator under general statutory
- 12 authority; and
- 13 (2) reports, including reports required by stat-
- 14 ute and any other reports intended for publication.
- 15 (b) Contents.—A report required by subsection (a)
- 16 shall discuss the progress of the Federal Railroad Admin-
- 17 istration in completing those rulemakings and reports, in-
- 18 cluding achieved and expected dates of completing various
- 19 phases of the rulemakings and reports. In the case of
- 20 rulemakings and reports required by law, these dates shall
- 21 be compared with the dates required by law, and the re-
- 22 port required by subsection (a) shall explain the failure
- 23 to meet any rulemaking or reporting deadlines established
- 24 by law. The report shall also discuss the extent to which
- 25 any review or approval of the rulemaking or report, that
- 26 is required by law or otherwise to be performed by a Fed-

- 1 eral official, has been completed. The report may also dis-
- 2 cuss any other topics that the Administrator considers rel-
- 3 evant to the Federal Railroad Administration's railroad
- 4 safety program.

5 SEC. 104. POWER BRAKE SAFETY RULEMAKING.

- 6 If the Secretary of Transportation has not, before the
- 7 date which is one year after the date of the enactment
- 8 of this Act, issued all final regulations relating to the safe-
- 9 ty of railroad power brakes required under section 20141
- 10 of title 49, United States Code, then on the date which
- 11 is one year after the date of the enactment of this Act
- 12 the proposed rules published on September 16, 1994 (59
- 13 Fed. Reg. 47676–47753) that relate to any subject on
- 14 which the Secretary has not issued final regulations shall
- 15 take effect as final rules.

16 SEC. 105. TRACK SAFETY STANDARDS RULEMAKING.

- 17 (a) Contingent Standards.—Section 20142 of
- 18 title 49, United States Code, is amended—
- 19 (1) in subsection (b), by striking "Not later
- than September 3, 1995" and inserting in lieu there-
- of "Before the date which is one year after the date
- of the enactment of the Railroad Safety Reform Act
- 23 of 1996"; and
- 24 (2) by adding at the end the following new sub-
- 25 sections:

- 1 "(e) Contingent Standards.—(1) If the Secretary
- 2 has not, before the date which is one year after the date
- 3 of the enactment of the Railroad Safety Reform Act of
- 4 1996, issued all final regulations relating to track safety
- 5 required under subsection (b), then on the date which is
- 6 one year after the date of the enactment of this Act the
- 7 requirements stated in paragraphs (2) through (4) of this
- 8 subsection and in subsections (f) and (g) shall take effect.
- 9 "(2)(A) If a track inspector certified under section
- 10 20135 determines that rail described in paragraph (4) re-
- 11 quires replacement, the railroad carrier owning the track
- 12 shall limit speeds of all trains operating over the track
- 13 to 20 miles per hour or less and shall replace the rail with-
- 14 in 6 months after the date of that determination.
- 15 "(B) If a railroad carrier disagrees with a determina-
- 16 tion of a track inspector described in subparagraph (A),
- 17 the railroad carrier may appeal that determination to the
- 18 Administrator of the Federal Railroad Administration,
- 19 whose decision shall be administratively final.
- 20 "(C) The Administrator may provide for not more
- 21 than one extension of 6 months of the deadline for replace-
- 22 ment of rail under subparagraph (A), if required because
- 23 of inclement weather.
- 24 "(3) If a track inspector certified under section
- 25 20135 determines that rail described in paragraph (4)

- 1 does not require replacement, the rail shall be inspected
- 2 not less often than once every 6 months, and shall be in-
- 3 spected for internal defects not less often than once every
- 4 12 months.
- 5 "(4)(A) Rail referred to in paragraphs (2) and (3)
- 6 is rail in class 3 track or higher, or in class 2 track on
- 7 which passenger trains operate, which evidences shelly
- 8 spots, head checks, engine burn, flaking, mill defects, sliv-
- 9 ering, corrugation, corrosion, or other similar defects.
- 10 "(B) For purposes of this paragraph, the class of
- 11 track shall be determined in accordance with regulations
- 12 in effect as of the date of the enactment of the Railroad
- 13 Safety Reform Act of 1996.
- 14 "(f) Continuous Welded Rail.—All continuous
- 15 welded rail shall be installed at a rail temperature that,
- 16 given the effects of expected changes in ambient air tem-
- 17 peratures, will not result in compressive or tensile forces
- 18 that will produce lateral displacement of the track or pull-
- 19 ing apart of rail ends or welds, respectively. After initial
- 20 installation, the track shall subsequently be adjusted for
- 21 reductions in its neutral temperature.
- 22 "(g) Limitations on Exceptions.—No segment of
- 23 track shall be excepted from track safety standards estab-
- 24 lished by the Secretary if—

1	"(1) any freight train operating on the track in-
2	cludes any cars required to be placarded pursuant to
3	the Hazardous Materials Transportation Act;
4	"(2) the track segment is located within 100
5	feet of—
6	"(A) an adjacent track which is not ex-
7	cepted;
8	"(B) a public street or highway; or
9	"(C) any structure, facility, or installation
10	where persons are likely to be endangered by a
11	derailment;
12	"(3) the track segment is elevated more than
13	10 feet above the adjacent terrain; or
14	"(4) the designation of the track segment as ex-
15	cepted has not been filed with the Federal Railroad
16	Administration's main office in Washington, D.C.
17	and the regional office for the region in which the
18	track segment is located.
19	"(h) Maintenance-of-way Equipment.—(1) All
20	track motor vehicles, self-propelled maintenance-of-way
21	equipment, and other equipment which is designed with
22	a wheeled carriage allowing the equipment to move along
23	a railroad track shall be designed and maintained so as
24	to conduct electrical current from one rail of the track to
25	the other, enabling the activation of signal systems de-

- 1 signed to detect the presence of locomotives, cars, trains,
- 2 and other rolling equipment on the track.
- 3 "(2) All roadway work groups and lone roadway
- 4 workers, as such terms are defined in section 20154(c),
- 5 when working in a classification yard, shall be equipped
- 6 with portable equipment permitting the motion of freely
- 7 rolling railroad cars to be automatically arrested.
- 8 "(3) This subsection shall take effect on January 1,
- 9 1997.".
- 10 (b) Equipment and Materials.—Section 20142(a)
- 11 of title 49, United States Code, is amended—
- 12 (1) by striking "and" at the end of paragraph
- 13 (2);
- 14 (2) by striking the period at the end of para-
- graph (3) and inserting in lieu thereof a semicolon;
- 16 and
- 17 (3) by adding at the end the following new
- paragraphs:
- 19 "(4) minimum equipment and materials needed
- 20 by track inspectors and other maintenance-of-way
- and bridge and building employees to perform their
- work properly; and
- 23 "(5) safety equipment needed for all track
- 24 motor vehicles, self-propelled maintenance-of-way

- 1 equipment, and similar equipment to operate safe-
- 2 ly.".

3 SEC. 106. RULEMAKING PROCESS.

- 4 (a) Amendment.—Subchapter I of chapter 201 of
- 5 title 49, United States Code, is amended by inserting after
- 6 section 20115 the following new section:

7 "§ 20116. Rulemaking process

- 8 "(a) Rules Proposed by Railroad Safety Advi-
- 9 SORY COMMITTEE.—A rule that has been proposed unani-
- 10 mously by the Railroad Safety Advisory Committee shall
- 11 be issued as a proposed rule by the Secretary without
- 12 preparation of a regulatory analysis, regulatory evalua-
- 13 tion, or any other assessment of the costs or benefits of
- 14 the proposed rule, and without soliciting the approval or
- 15 comment of any person outside the Department of Trans-
- 16 portation.
- 17 "(b) Incorporation by Reference.—No rule or
- 18 order issued by the Secretary under this part shall be ef-
- 19 fective if it incorporates by reference a code, rule, stand-
- 20 ard, requirement, or practice issued by an association or
- 21 other entity that is not an agency of the Federal Govern-
- 22 ment, unless that reference is to a particular code, rule,
- 23 standard, requirement, or practice adopted before the date
- 24 on which the rule is issued by the Secretary, and unless

- 1 the date on which the code, rule, standard, requirement,
- 2 or practice was adopted is specifically cited in the rule.".
- 3 (b) Conforming Amendment.—The table of sec-
- 4 tions for subchapter I of chapter 201 of title 49, United
- 5 States Code, is amended by adding after the item relating
- 6 to section 20115 the following new item:

"20116. Rulemaking process.".

7 SEC. 107. SAFETY INSPECTORS.

- 8 Section 20115 of title 49, United States Code, is
- 9 amended—
- 10 (1) in subsection (a), by striking "subject to
- this chapter" and inserting in lieu thereof "subject
- to this part";
- 13 (2) by amending subsection (a)(1) to read as
- 14 follows:
- 15 "(1) shall cover the costs of providing 400 rail-
- 16 road safety inspectors in addition to those already
- employed by the Federal Railroad Administration as
- 18 of October 1, 1995;";
- 19 (3) in subsection (c)(2), by striking "only to
- 20 carry out this chapter" and inserting in lieu thereof
- 21 "only for the purposes described in subsection
- 22 (a)(1)";
- 23 (4) in subsection (c)(3), by striking "of activi-
- ties under" and all that follows through "financed

1 by the fees" and inserting in lieu thereof "described 2 in subsection (a)(1)"; (5) in subsection (d)(1), by striking "90 days 3 4 after the end of each fiscal year in which fees are 5 collected under this section" and inserting in lieu 6 thereof "180 days after the end of fiscal year 1999, 7 and every 3 years thereafter"; 8 (6) in subsection (d)(1)(A), by striking "that 9 fiscal year" and inserting in lieu thereof "the 3 pre-10 vious fiscal years"; 11 (7) in subsection (d)(2), by striking "for a fis-12 cal year"; and 13 (8) by striking subsection (e). 14 SEC. 108. EMPLOYEE REPORTS. 15 Section 20901(a) of title 49, United States Code, is amended— 16 (1) by striking "the carrier's operations" and 17 18 inserting in lieu thereof "the operations of the car-19 rier or of any contractor to the carrier working on 20 the carrier's property or operating the carrier's 21 equipment"; and (2) by inserting "The report shall also include 22 23 copies of any written safety-related complaint or re-24 port filed with the carrier by an employee or con-25

tractor during the month, whether or not the com-

- 1 plaint or report relates to a reported accident or in-
- 2 cident." after "contributed to the accident or inci-
- 3 dent.".

4 SEC. 109. ACCIDENT AND INJURY REPORTING.

- 5 (a) DISCHARGE AND DISCRIMINATION PROTEC-
- 6 TION.—Section 20109 of title 49, United States Code, is
- 7 amended—
- 8 (1) by redesignating subsections (c), (d), and
- 9 (e) as subsections (d), (e), and (f), respectively; and
- 10 (2) by inserting after subsection (b) the follow-
- ing new subsection:
- 12 "(c) Accident and Injury Information.—A rail-
- 13 road carrier engaged in interstate or foreign commerce,
- 14 and an employee of such a railroad carrier, shall not—
- 15 "(1) by threat, intimidation, or otherwise at-
- tempt to prevent an employee from furnishing infor-
- 17 mation; or
- 18 "(2) discharge, discipline, or discriminate
- against an employee because the employee has fur-
- 20 nished information,
- 21 to any party as to the facts relating to any accident or
- 22 incident resulting in injury or death to an individual or
- 23 damage to property occurring in connection with railroad
- 24 transportation.".
- 25 (b) Penalties.—

1	(1) Civil Penalties.—Section 21302(a)(1) of
2	title 49, United States Code, is amended by striking
3	"a regulation prescribed or order issued under chap-
4	ter 201 of this title" and inserting in lieu thereof
5	"chapter 201 of this title or a regulation prescribed
6	or order issued under chapter 201".
7	(2) Criminal Penalties.—Section 21311(a)
8	of title 49, United States Code, is amended—
9	(A) by striking "or" at the end of para-
10	graph (4);
11	(B) by striking the period at the end of
12	paragraph (5) and inserting in lieu thereof ";
13	or''; and
14	(C) by adding at the end the following new
15	paragraph:
16	"(6) violates section 20109(c).".
17	(c) Audits.—Section 20901 of title 49, United
18	States Code, is amended by adding at the end the follow-
19	ing new subsection:
20	"(c) Audits.—A railroad carrier shall at least annu-
21	ally have an audit conducted of the process by which it
22	reports accidents and incidents pursuant to subsection (a).
23	The audit shall determine whether the reporting process
24	is substantially accurate as to the numbers and severity

1	of accidents and incidents. The audit shall be conducted
2	by an independent auditor approved by the Secretary.".
3	TITLE II—GRADE CROSSING
4	SAFETY
5	SEC. 201. TOLL-FREE NUMBER TO REPORT GRADE CROSS-
6	ING PROBLEMS.
7	Section 20152 of title 49, United States Code, is
8	amended to read as follows:
9	"§ 20152. Emergency notification of grade crossing
10	problems
11	"By January 1, 1998, each railroad carrier shall—
12	"(1) establish and maintain a toll-free telephone
13	service, for rights-of-way over which it dispatches
14	trains, to directly receive calls reporting—
15	"(A) malfunctions of signals, crossing
16	gates, and other devices to promote safety at
17	the grade crossing of railroad tracks on those
18	rights-of-way and public or private roads; and
19	"(B) disabled vehicles blocking railroad
20	tracks at such grade crossings;
21	"(2) upon receiving a report of a malfunction or
22	disabled vehicle pursuant to paragraph (1), imme-
23	diately contact trains operating near the grade
24	crossing to warn them of the malfunction or disabled
25	vehicle:

1	"(3) upon receiving a report of a malfunction or
2	disabled vehicle pursuant to paragraph (1), and
3	after contacting trains pursuant to paragraph (2),
4	contact appropriate public safety officials having ju-
5	risdiction over the grade crossing to provide them
6	with the information necessary for them to direct
7	traffic, assist in the removal of the disabled vehicle,
8	or carry out other activities appropriate to respond-
9	ing to the hazardous circumstance; and
10	"(4) ensure the placement at each grade cross-
11	ing on rights-of-way that it owns of appropriately lo-
12	cated signs, on which shall appear—
13	"(A) a toll-free telephone number to be
14	used for placing calls described in paragraph
15	(1) to the railroad carrier dispatching trains on
16	that right-of-way;
17	"(B) an explanation of the purpose of that
18	toll-free number as described in paragraph (1);
19	"(C) the grade crossing number assigned
20	for that crossing by the National Highway-Rail
21	Crossing Inventory established by the Depart-
22	ment of Transportation and the Association of
23	American Railroads; and
24	"(D) a statement that reporting a disabled
25	vehicle blocking the railroad tracks should be

1	done immediately, before any attempt is made
2	to remove the vehicle from the tracks.
3	The Secretary of Transportation shall implement this sec-
4	tion through appropriate regulations.".
5	SEC. 202. GRADE CROSSING SIGNAL VIOLATIONS.
6	(a) Amendments.—Section 20151 of title 49, Unit-
7	ed States Code, is amended—
8	(1) by amending the section heading to read as
9	follows:
10	"§ 20151. Railroad trespassing, vandalism, and signal
11	violation prevention strategy";
12	(2) in subsection (a)—
13	(A) by striking "and vandalism affecting
14	railroad safety" and inserting in lieu thereof ",
15	vandalism affecting railroad safety, and viola-
16	tions of grade crossing signals";
17	(B) by inserting ", concerning trespassing
18	and vandalism," after "such evaluation and re-
19	view"; and
20	(C) by inserting "The second such evalua-
21	tion and review, concerning violations of grade
22	crossing signals, shall be completed within 3
23	years after the date of the enactment of the
24	Federal Railroad Safety Authorization Act of
25	1994." after "Act of 1994.";

1	(3) in the subsection heading of subsection (b),
2	by inserting "for Trespassing and Vandalism
3	Prevention" after "Outreach Program";
4	(4) in subsection (c)—
5	(A) by redesignating paragraphs (1) and
6	(2) as subparagraphs (A) and (B), respectively;
7	(B) by inserting "(1)" after "Model Leg-
8	ISLATION.—"; and
9	(C) by adding at the end the following new
10	paragraph:
11	"(2) Within 18 months after the date of the enact-
12	ment of the Railroad Safety Reform Act of 1996 the Sec-
13	retary, after consultation with State and local govern-
14	ments and railroad carriers, shall develop and make avail-
15	able to State and local governments model State legisla-
16	tion providing for civil or criminal penalties, or both, for
17	violations of grade crossing signals."; and
18	(5) by adding at the end the following new sub-
19	section:
20	"(d) Definition.—For purposes of this section, the
21	term 'violation of grade crossing signals' includes any ac-
22	tion by a motorist, unless directed by an authorized safety
23	officer—

1	"(1) to drive around a grade crossing gate in
2	a position intended to block passage over railroad
3	tracks;
4	"(2) to drive through a flashing grade crossing
5	signal;
6	"(3) to drive through a grade crossing with pas-
7	sive warning signs without ensuring that the grade
8	crossing could be safely crossed before any train ar-
9	rived; and
10	"(4) in the vicinity of a grade crossing, that
11	creates a hazard of an accident involving injury or
12	property damage at the grade crossing.".
13	(b) Conforming Amendment.—The item relating
14	to section 20151 in the table of sections for subchapter
15	II of chapter 201 of title 49, United States Code, is
16	amended to read as follows:
	"20151. Railroad trespassing, vandalism, and signal violation prevention strategy.".
17	TITLE III—HOURS OF SERVICE
18	SEC. 301. LIMITATIONS ON DUTY HOURS OF TRAIN
19	EMPLOYEES.
20	(a) General Rules.—Section 21103(a) of title 49
21	United States Code, is amended by striking paragraphs
22	(1) and (2) and inserting in lieu thereof the following new

23 paragraphs:

1	"(1) unless that employee has had at least 8
2	consecutive hours of undisturbed rest off duty dur-
3	ing the prior 24 hours;
4	"(2) for a period in excess of 12 consecutive
5	hours;
6	"(3) after that employee has been on duty for
7	10 or more consecutive hours, unless that employee
8	immediately after being released from such period of
9	duty has at least 10 consecutive hours off duty;
10	"(4) unless that employee has received notice at
11	least 8 hours before beginning such duty;
12	"(5) unless that employee has had at least one
13	period of at least 24 consecutive hours off duty in
14	the past 7 days; and
15	"(6) unless, when last released from duty at
16	that employee's home terminal, the employee had as
17	much time off duty at the employee's home terminal
18	as the employee most recently had off duty at the
19	employee's away-from-home designated terminal.".
20	(b) Time Waiting for Deadhead Transpor-
21	TATION.—Section 21103(b)(4) of title 49, United States
22	Code, is amended by inserting "or waiting on a train, with
23	assigned duties, for deadhead transportation from a duty
24	assignment" after "to a duty assignment".

- 1 (c) Definition of Undisturbed Rest.—Section
- 2 21101 of title 49, United States Code, is amended by add-
- 3 ing at the end the following new paragraph:
- 4 "(6) 'undisturbed rest' means a period during
- 5 which an employee receives no communication from
- 6 the employing railroad carrier and its officers and
- 7 agents.".

8 SEC. 302. SPLIT SHIFTS.

- 9 Section 21103 of title 49, United States Code, is
- 10 amended by adding at the end the following new sub-
- 11 section:
- 12 "(d) Split Shifts.—(1) A railroad carrier and its
- 13 officers and agents may require a train employee to work
- 14 a split shift only if the split shift begins between 12:01
- 15 a.m. and 11:59 a.m. and ends before 2:00 a.m. on the
- 16 day following the day on which the shift begins.
- 17 "(2) For purposes of this subsection, the term 'split
- 18 shift' means a tour of duty in which an employee, having
- 19 just completed a rest period of at least 8 hours, reports
- 20 for duty, works an initial work period, has an interim pe-
- 21 riod for rest of at least 4 hours but less than 8 hours
- 22 at the employee's designated terminal, and then works one
- 23 or more additional work periods before being released for
- 24 a rest period of at least 8 hours.

- 1 "(3) For railroad carriers providing commuter rail passenger transportation, as defined in section 24102(5) 3 of this title, and with respect to train employees engaged in such transportation, this subsection shall take effect 90 days after the date of the enactment of the Railroad Safety Reform Act of 1996. For railroad carriers other than those providing such commuter rail passenger transpor-8 tation, and for train employees engaged in other forms of
- railroad transportation, this subsection shall take effect 2
- 10 years after the date of the enactment of the Railroad Safe-
- ty Reform Act of 1996.". 11
- SEC. 303. LIMITATIONS ON DUTY HOURS OF SIGNAL EM-
- 13 PLOYEES.
- 14 Section 21104(b)(3) of title 49, United States Code,
- is amended by striking ", except that up to" and all that
- follows through "time off duty". 16
- SEC. 304. EMPLOYEE SLEEPING QUARTERS.
- 18 Section 21106 of title 49, United States Code, is
- 19 amended—
- (1) by inserting "(a) GENERAL RULE.—" be-20
- fore "A railroad carrier"; 21
- 22 (2) by striking "officers and agents" and all
- that follows through "may provide" and inserting in 23
- lieu thereof "officers and agents may provide"; 24

- 1 (3) by striking "under the control of the car-
- 2 rier";
- 3 (4) by striking "; and" and inserting in lieu
- 4 thereof a period; and
- 5 (5) by striking paragraph (2) and inserting in
- 6 lieu thereof the following new subsections:
- 7 "(b) Location.—Effective January 1, 1997, sleep-
- 8 ing quarters referred to in subsection (a) shall not be lo-
- 9 cated in an area or in the immediate vicinity of an area,
- 10 as determined under regulations prescribed by the Sec-
- 11 retary of Transportation, in which railroad switching or
- 12 humping operations are performed.
- 13 "(c) Maximum Noise Levels.—The Secretary, in
- 14 prescribing regulations under this section, shall set maxi-
- 15 mum noise levels which may be experienced in sleeping
- 16 quarters. Such levels shall be based in part on single event
- 17 noise levels.".
- 18 SEC. 305. ROTATING SHIFTS.
- 19 (a) AMENDMENT.—Chapter 211 of title 49, United
- 20 States Code, is amended by adding at the end the follow-
- 21 ing new section:
- 22 **"§ 21109. Rotating shifts**
- 23 "(a) General Rule.—Except as provided in sec-
- 24 tions 21103(c), 21104(c), and 21105(d), a railroad carrier
- 25 and its officers and agents may not require or allow an

- 1 employee to report for duty to begin an 8-hour shift which
- 2 begins at a time that is more than 4 hours earlier or more
- 3 than 6 hours later than the time of day when that em-
- 4 ployee, within the previous 72 hours, began a prior 8-hour
- 5 shift.
- 6 "(b) Determining Time On Duty.—For purposes
- 7 of this section, the rules for determining time on duty stat-
- 8 ed in sections 21103(b), 21104(b), and 21105(c), as ap-
- 9 propriate, shall apply.
- 10 "(c) Study of Alternative Methods.—The Sec-
- 11 retary of Transportation shall initiate a study of alter-
- 12 native methods of preventing fatigue due to rotating
- 13 shifts, and shall report to the Congress on the results of
- 14 such study, including proposals for revising chapter 211
- 15 of this title, as results become available.
- 16 "(d) Definition.—For purposes of this section, the
- 17 term '8-hour shift' means a period during which an em-
- 18 ployee is on duty for 8 consecutive hours or longer.".
- 19 (b) Conforming Amendment.—The table of sec-
- 20 tions for chapter 211 of title 49, United States Code, is
- 21 amended by adding at the end the following new item: "21109. Rotating shifts.".
- 22 SEC. 306. TRAIN DISPATCHERS.
- Section 21101(2) of title 49, United States Code, is
- 24 amended to read as follows:

1	"(2) 'dispatching service employee' means an
2	operator, train dispatcher, supervisory train dis-
3	patcher, power director, or other train employee
4	who—
5	"(A) by the use of an electrical or mechan-
6	ical device dispatches, reports, transmits, re-
7	ceives, or delivers orders related to or affecting
8	train movements;
9	"(B) directly supervises an employee who
10	carries out responsibilities described in subpara-
11	graph (A); or
12	"(C) dispatches trains through control of
13	third rail or pantographic electrical power.".
13 14	sec. 307. Recommendations on hours of service
14	SEC. 307. RECOMMENDATIONS ON HOURS OF SERVICE
14 15 16	SEC. 307. RECOMMENDATIONS ON HOURS OF SERVICE CHANGES.
14 15 16 17	SEC. 307. RECOMMENDATIONS ON HOURS OF SERVICE CHANGES. The Railroad Safety Advisory Committee shall con-
14 15 16 17	SEC. 307. RECOMMENDATIONS ON HOURS OF SERVICE CHANGES. The Railroad Safety Advisory Committee shall convene a working group to consider what legislative changes
114 115 116 117 118	SEC. 307. RECOMMENDATIONS ON HOURS OF SERVICE CHANGES. The Railroad Safety Advisory Committee shall convene a working group to consider what legislative changes might be appropriate to chapter 211 of title 49, United
114 115 116 117 118 119 220	SEC. 307. RECOMMENDATIONS ON HOURS OF SERVICE CHANGES. The Railroad Safety Advisory Committee shall convene a working group to consider what legislative changes might be appropriate to chapter 211 of title 49, United States Code, relating to hours of service. Not later than
14 15 16 17 18 19 20 21	SEC. 307. RECOMMENDATIONS ON HOURS OF SERVICE CHANGES. The Railroad Safety Advisory Committee shall convene a working group to consider what legislative changes might be appropriate to chapter 211 of title 49, United States Code, relating to hours of service. Not later than 9 months after the date of the enactment of this Act, the
14 15 16 17 18 19 20 21	SEC. 307. RECOMMENDATIONS ON HOURS OF SERVICE CHANGES. The Railroad Safety Advisory Committee shall convene a working group to consider what legislative changes might be appropriate to chapter 211 of title 49, United States Code, relating to hours of service. Not later than 9 months after the date of the enactment of this Act, the Advisory Committee shall report to the Administrator of
14 15 16 17 18 19 20 21 22 23	SEC. 307. RECOMMENDATIONS ON HOURS OF SERVICE CHANGES. The Railroad Safety Advisory Committee shall convene a working group to consider what legislative changes might be appropriate to chapter 211 of title 49, United States Code, relating to hours of service. Not later than 9 months after the date of the enactment of this Act, the Advisory Committee shall report to the Administrator of the Federal Railroad Administration on whether it has

1	gress. If the Advisory Committee has not reached consen-
2	sus on any recommendations, the Administrator shall, not
3	later than 6 months after receiving the report of the Advi-
4	sory Committee, transmit to the Congress the Administra-
5	tor's recommendations for appropriate legislative changes
6	to such chapter 211.
7	TITLE IV—PASSENGER SERVICE
8	SAFETY STANDARDS
9	SEC. 401. EMERGENCY WINDOWS AND DOORS.
10	Section 20133 of title 49, United States Code, is
11	amended by adding at the end the following new sub-
12	section:
13	"(e) Emergency Windows and Doors.—(1) After
14	January 1, 1999, all railroad cars, including self-propelled
15	cars, used for providing transportation for members of the
16	general public shall—
17	"(A) have emergency windows installed in at
18	least one half of their window locations;
19	"(B) have emergency windows or emergency
20	panels in each of their interior and exterior doors;
21	"(C) have emergency doors at each exterior and
22	interior door location; and
23	"(D) adjacent to each emergency window, emer-
24	gency panel, and emergency door, have—

1	"(i) on the exterior car surface,
2	retroreflective signage; and
3	"(ii) on the interior car surface, fluores-
4	cent signage,
5	clearly marking the emergency window, emergency
6	panel, or emergency door and containing easily un-
7	derstood instructions on the operation of the emer-
8	gency window, emergency panel, or emergency door.
9	"(2) For purposes of this subsection—
10	"(A) the term 'emergency door' means a door
11	with an easily accessible interior quick-release mech-
12	anism allowing the door to be opened quickly in an
13	emergency;
14	"(B) the term 'emergency panel' means an
15	opaque panel designed to permit rapid and easy re-
16	moval for passenger escape in an emergency; and
17	"(C) the term 'emergency window' means a
18	window designed to permit rapid and easy removal
19	for passenger escape in an emergency.
20	"(3) This subsection shall not apply to railroad cars
21	used by tourist, excursion, scenic, or historic railroads that
22	are not part of the general system of railroad transpor-
23	tation and that do not operate at speeds in excess of 30
24	miles per hour.".

1 SEC. 402. PASSENGER RAILROAD SIGNAL SYSTEMS.

- 2 (a) AMENDMENT.—(1) Section 20502 of title 49,
- 3 United States Code, is amended by adding at the end the
- 4 following new subsection:
- 5 "(c) Passenger Railroad Signals.—Each rail-
- 6 road line on which passenger service operates, except lines
- 7 where automatic train stop or cab signaling equipment is
- 8 in use for all passenger service, shall have installed ap-
- 9 proach and stop signals such that at least one approach
- 10 signal intervenes between a passenger station stop and a
- 11 subsequent stop signal.".
- 12 (2) The amendment made by paragraph (1) shall
- 13 take effect January 1, 1998.
- 14 (b) Study.—The Secretary of Transportation shall,
- 15 within 1 year after the date of the enactment of this Act,
- 16 transmit to the Congress a report on the results of a study
- 17 of the safety implications of signal systems and their
- 18 placement. In conducting the study, the Secretary shall
- 19 consult with representatives of railroad labor, railroad
- 20 management, and railroad equipment manufacturers.
- 21 After transmitting the report, the Secretary shall initiate
- 22 appropriate rulemaking proceedings under chapter 205 of
- 23 title 49, United States Code, to implement the rec-
- 24 ommendations made in the report.

1 SEC. 403. PASSENGER LOCOMOTIVE FUEL TANKS.

2 (a) AMENDMENT.—Chapte	r 207	of	title	49,	United
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- 3 States Code, is amended by adding at the end the follow-
- 4 ing new section:

5 "§ 20704. Passenger locomotive fuel tanks

- 6 "(a) Requirements.—Any locomotive manufac-
- 7 tured after the date of the enactment of the Railroad Safe-
- 8 ty Reform Act of 1996, and delivered to a railroad carrier
- 9 on or after January 1, 1998, for use on passenger trains,
- 10 except for a locomotive intended primarily for yard switch-
- 11 ing purposes, shall—
- 12 "(1) be equipped with fuel tanks that are inter-
- 13 nal and compartmentalized;
- 14 "(2) be equipped with internal fuel tank bulk-
- 15 heads and skin that are either 3/8 inch steel plate
- with 25,000-pound yield strength or another mate-
- 17 rial of equivalent strength; and
- 18 "(3) have fuel tank vent systems that are de-
- signed to prevent those systems from becoming a
- path of fuel loss in the event the tank is placed in
- an abnormal orientation due to a locomotive derail-
- 22 ing.
- 23 "(b) Definitions.—For purposes of this section—
- 24 "(1) the term 'compartmentalized' means hav-
- ing an interior divided into at least 4 separate com-
- partments designed so that penetration of the exte-

rior skin of any 1 compartment shall result in loss
of fuel only from that compartment; and
"(2) the term 'internal' means having its lowest
point at least 18 inches above the lowest point on
the locomotive wheel tread, and being enclosed by, or
part of, the locomotive structure.".
(b) Conforming Amendment.—The table of sec-
tions for chapter 207 of title 49, United States Code, is
amended by adding at the end the following new item:
"20704. Passenger locomotive fuel tanks.".
SEC. 404. PASSENGER CAR CRASHWORTHINESS.
Section 20133 of title 49, United States Code, as
amended by section 401 of this Act, is further amended
by adding at the end the following new subsection:
"(f) Crashworthiness.—(1) Any railroad pas-
senger car, including a self-propelled car, manufactured
after the date of the enactment of the Railroad Safety Re-
form Act of 1996, and delivered to a railroad carrier on
or after January 1, 1998, shall be equipped with corner
posts—
"(A) extending from the underframe structure
to the roof structure; and
"(B) capable of resisting a horizontal load (with
an orientation ranging from longitudinal inward to
transverse inward) of 150,000 pounds at the point

of attachment to the underframe without a failure.

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1	"(2) Any railroad passenger car, including a self-pro-
2	pelled car, used by a railroad carrier after January 1
3	2000, shall be equipped with corner posts described in
4	paragraph (1)(A) and (B). This paragraph shall not apply
5	to railroad passenger cars used by tourist, excursion, sce-
6	nic, or historic railroads that are not part of the general
7	system of railroad transportation and that do not operate
8	at speeds in excess of 30 miles per hour.".
9	SEC. 405. POSITIVE TRAIN CONTROL.
10	(a) Amendments.—Section 20150 of title 49, Unit-
11	ed States Code, is amended—
12	(1) by striking " PROGRESS REPORT " in the
13	section heading;
14	(2) by inserting "(a) Progress Report.—'
15	before "The Secretary of Transportation"; and
16	(3) by adding at the end the following new sub-
17	section:
18	"(b) Schedule for Implementation.—(1) The
19	Secretary shall—
20	"(A) before March 31, 1997—
21	"(i) develop a model for assessing the risks
22	associated with accident or injury on railroad
23	corridors:

1	"(ii) compile data on each railroad corridor
2	to enable the application of the model developed
3	under clause (i); and
4	"(iii) rank railroad corridors on the basis
5	of their risks associated with accident or injury;
6	"(B) before October 1, 1997, identify high-pri-
7	ority railroad corridors the Secretary will require to
8	be equipped with positive train control systems,
9	which shall include, at a minimum, all railroad lines
10	on which more than 42 regularly scheduled pas-
11	senger trains per week operate and all railroad lines
12	on which more than 2,500,000 tons of hazardous
13	materials are transported each year; and
14	"(C) before October 1, 1998, issue regulations
15	establishing standards for the use of positive train
16	control systems and requiring their use on high-pri-
17	ority railroad corridors by no later than September
18	30, 2000.
19	"(2) For purposes of this subsection—
20	"(A) the term 'passenger train' does not include
21	trains operated by tourist, excursion, scenic, or his-
22	toric railroads that are not part of the general sys-
23	tem of railroad transportation and that do not oper-

ate at speeds in excess of 30 miles per hour; and

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1	"(B) the term 'positive train control system'
2	means a system for automatically controlling the
3	speed of or stopping a train to prevent collisions, en-
4	force speed restrictions, and protect roadway work-
5	ers and their equipment in the event that the train
6	operator has failed to take appropriate action.".
7	(b) Conforming Amendment.—The item relating
8	to section 20150 in the table of sections for subchapter
9	II of chapter 201 of title 49, United States Code, is
10	amended by striking "progress report".
11	TITLE V—EMPLOYEE AUTHOR-
12	ITY, CERTIFICATION, AND
13	EQUIPMENT
14	SEC. 501. EMPLOYEE RESPONSE TO HAZARDOUS CONDI-
15	TIONS.
16	(a) Refusing to Work or to Authorize Equip-
17	MENT USE.—Section 20109(b)(1) of title 49, United
18	
10	States Code, is amended—
19	States Code, is amended— (1) by striking "Refusing To Work Because
	,
19	(1) by striking "Refusing To Work Because
19 20	(1) by striking "Refusing To Work Because of" in the subsection heading;
19 20 21	(1) by striking "Refusing To Work Because OF" in the subsection heading;(2) by inserting "or against an employee re-
19 20 21 22	(1) by striking "Refusing To Work Because of" in the subsection heading;(2) by inserting "or against an employee responsible for the inspection or repair of safety-relat-

- ment, track, or structures are in a hazardous condition and that the use of the equipment, track, or structures would endanger human life," after "performance of the employee's duties,";
- 5 (3) by inserting "and" after the semicolon at 6 the end of subparagraph (A); and
- 7 (4) by striking subparagraphs (B) and (C) and 8 inserting in lieu thereof the following new subpara-9 graph:
- 10 "(B) the employee, where possible, has notified 11 the carrier of the existence of the hazardous condi-12 tion and the intention not to perform further work 13 or not to authorize the use of the hazardous equip-14 ment, track, or structures, unless the condition is 15 corrected immediately or the equipment is repaired 16 properly or replaced.".
- 17 (b) DISPUTE RESOLUTION.—Section 20109(d) of 18 title 49, United States Code, as so redesignated by section 19 109(a)(1) of this Act, is amended—
- 20 (1) by striking "180 days" and inserting in lieu 21 thereof "60 days"; and
- (2) by striking "If the violation is" and all that follows through "\$20,000." and inserting in lieu thereof the following: "If the employee has been found by such Board, division, delegate, or board of

1	adjustment to have been discharged or discriminated
2	against in violation of subsection (b), the employee
3	shall be made whole, including reinstatement, with
4	an award of back pay, and with all benefits and ac-
5	cumulated seniority. The employee may also be
6	awarded punitive damages sufficient to deter the
7	railroad carrier from such conduct in the future.".
8	SEC. 502. CERTIFICATION OF LOCOMOTIVE ENGINEERS
9	AND OTHER SAFETY-RELATED RAILROAD
10	PERSONNEL.
11	(a) Amendment.—Section 20135 of title 49, United
12	States Code, is amended to read as follows:
12 13	States Code, is amended to read as follows: "§ 20135. Certification of locomotive engineers and
13	"§ 20135. Certification of locomotive engineers and
13 14	"§ 20135. Certification of locomotive engineers and other safety-related railroad personnel
13 14 15 16	"\\$ 20135. Certification of locomotive engineers and other safety-related railroad personnel "(a) IN GENERAL.—The Administrator of the Fed-
13 14 15 16	"\$20135. Certification of locomotive engineers and other safety-related railroad personnel "(a) In General.—The Administrator of the Federal Railroad Administration shall establish a program for
13 14 15 16 17	"\$20135. Certification of locomotive engineers and other safety-related railroad personnel "(a) In General.—The Administrator of the Federal Railroad Administration shall establish a program for issuing certificates for—
13 14 15 16 17	"\$20135. Certification of locomotive engineers and other safety-related railroad personnel "(a) IN GENERAL.—The Administrator of the Federal Railroad Administration shall establish a program for issuing certificates for— "(1) carmen;
13 14 15 16 17 18	"\\$20135. Certification of locomotive engineers and other safety-related railroad personnel "(a) IN GENERAL.—The Administrator of the Federal Railroad Administration shall establish a program for issuing certificates for— "(1) carmen; "(2) conductors;
13 14 15 16 17 18 19 20	"\$20135. Certification of locomotive engineers and other safety-related railroad personnel "(a) IN GENERAL.—The Administrator of the Federal Railroad Administration shall establish a program for issuing certificates for— "(1) carmen; "(2) conductors; "(3) dispatchers;
13 14 15 16 17 18 19 20 21	"\(\frac{8}{20135}\). Certification of locomotive engineers and other safety-related railroad personnel "(a) In General.—The Administrator of the Federal Railroad Administration shall establish a program for issuing certificates for— "(1) carmen; "(2) conductors; "(3) dispatchers; "(4) locomotive engineers;

1	to individuals when the Administrator finds, after inves-
2	tigation, that the individuals are qualified for, and phys-
3	ically able to perform the duties related to, the position
4	to be authorized by the certificates. After January 1,
5	1999, no person shall carry out the responsibilities of the
6	carman, conductor, dispatcher, locomotive engineer, sig-
7	nalman, track inspector, or trainman unless that person
8	has been certificated for that position by the Adminis-
9	trator.
10	"(b) General Qualifications.—The program es-
11	tablished under subsection (a)—
12	"(1) shall provide qualification standards and
13	minimum training requirements for each type of po-
14	sition described in subsection (a); and
15	"(2) shall require comprehensive knowledge of
16	applicable railroad carrier operating practices and
17	rules.
18	"(c) Locomotive Engineers.—
19	"(1) QUALIFICATIONS.—The program estab-
20	lished under subsection (a), in the case of certifi-
21	cation of a locomotive engineer—
22	"(A) except as provided in paragraph
23	(2)(A), shall require consideration, to the extent
24	the information is available, of the motor vehi-

1	cle driving record of each individual seeking
2	certification, including—
3	"(i) any denial, cancellation, revoca-
4	tion, or suspension of a motor vehicle oper-
5	ator's license by a State for cause within
6	the prior 5 years; and
7	"(ii) any conviction within the prior 5
8	years of an offense described in section
9	30304(a)(3)(A) or (B) of this title;
10	"(B) may require, based on the individ-
11	ual's driving record, disqualification or the
12	granting of a certificate conditioned on require-
13	ments the Administrator prescribes; and
14	"(C) shall require an individual seeking
15	certification—
16	"(i) to request the chief driver licens-
17	ing official of each State in which the indi-
18	vidual has held a motor vehicle operator's
19	license within the prior 5 years to provide
20	information about the individual's driving
21	record to the individual's employer, pro-
22	spective employer, or the Administrator, as
23	the Administrator requires; and
24	"(ii) to make the request provided for
25	in section 30305(b)(4) of this title for in-

1	formation to be sent to the individual's em-
2	ployer, prospective employer, or the Ad-
3	ministrator, as the Administrator requires.
4	"(2) Waivers.—(A) The Administrator shall
5	prescribe standards and establish procedures for
6	waiving paragraph (1)(A) for an individual or class
7	of individuals who the Administrator decides are not
8	currently unfit to operate a locomotive. However, the
9	Administrator may waive paragraph (1)(A) for an
10	individual or class of individuals with a conviction,
11	cancellation, revocation, or suspension described in
12	subparagraph (B)(i) or (ii) only if the individual or
13	class, after the conviction, cancellation, revocation,
14	or suspension, successfully completes a rehabilitation
15	program established by a railroad carrier or ap-
16	proved by the Administrator.
17	"(B) If an individual, after the conviction, can-
18	cellation, revocation, or suspension, successfully com-
19	pletes a rehabilitation program established by a rail-
20	road carrier or approved by the Administrator, the
21	individual may not be denied a certificate under
22	paragraph (1)(A) because of—
23	"(i) a conviction for operating a motor ve-
24	hicle when under the influence of, or impaired
25	by, alcohol or a controlled substance; or

1	"(ii) the cancellation, revocation, or sus-
2	pension of the individual's motor vehicle opera-
3	tor's license for operating a motor vehicle when
4	under the influence of, or impaired by, alcohol
5	or a controlled substance.
6	"(3) Opportunity to examine and comment
7	ON INFORMATION.—The Administrator, employer, or
8	prospective employer, as appropriate, shall make in-
9	formation obtained under paragraph (1)(C) available
10	to the individual. The individual shall be given an
11	opportunity to comment in writing about the infor-
12	mation. Any comment shall be included in any
13	record or file maintained by the Administrator, em-
14	ployer, or prospective employer that contains infor-
15	mation to which the comment is related.
16	"(d) Delegation.—
17	"(1) In general.—Subject to any regulations,
18	supervision, and review the Administrator may pre-
19	scribe, the Administrator may delegate, to a quali-
20	fied private person or an employee under the super-
21	vision of that person, a matter related to—
22	"(A) the examination, testing, and inspec-
23	tion necessary to issue a certificate under this
24	section; and
25	"(B) issuing the certificate.

"(2) Rescission.—The Administrator may rescind a delegation under this section at any time for any reason the Administrator considers appropriate.

"(3) Reconsideration.—A person affected by an action of a person to whom responsibilities have been delegated under this subsection may apply for reconsideration of the action by the Administrator, and, on the Administrator's own initiative, the Administrator may reconsider the action of such a person at any time. If the Administrator decides on reconsideration that the action is unreasonable or unwarranted, the Administrator shall change, modify, or reverse the action. If the Administrator decides that the action is warranted, the Administrator shall affirm the action.

"(e) Suspension or Revocation.—

"(1) AUTHORITY.—The Administrator may review the certification of any employee holding a certificate under this section. The Administrator may suspend or revoke a certificate issued under this section if—

"(A) the employee, in the course of railroad employment, has engaged in or authorized a practice that endangers human life, including 1 authorizing the use of unsafe equipment or 2 track; or

"(B) the Administrator decides after reviewing the actions or qualifications of the employee that railroad safety and the public interest require such a suspension or revocation.

The length of a suspension shall be at the discretion of the Administrator. In determining the length of a suspension, the Administrator shall take into account the seriousness of the unsafe practice and the employee's past safety record.

- "(2) PROCEDURES.—Before acting to suspend or revoke a certificate, the Administrator shall advise the holder of the certificate of the charges or other reasons on which the Administrator relies for the proposed action. Except in an emergency, the Administrator shall provide the holder of the certificate with an opportunity to answer the charges and to be heard on why the certificate should not be suspended or revoked. Except as provided in paragraph (3), the action of the Administrator suspending or revoking a certificate shall be stayed pending the outcome of an appeal under subsection (f).
- "(3) EMERGENCIES.—If the Administrator determines that an emergency exists and that railroad

- 1 safety requires that a suspension or revocation be ef-2 fective immediately, then the Administrator's action 3 shall be effective immediately. "(f) APPEALS.—The Administrator shall establish an 4 5 appropriate procedure through which a person adversely 6 affected by— "(1) an action denying a certificate under this 7 8 section; or 9 "(2) an order suspending or revoking a certifi-10 cate under subsection (e), may appeal such action or order. If a finding is made 11 12 under that appeals procedure, after notice and an opportunity for a hearing, that railroad safety and the public interest do not require affirmation of the original action 14 15 or order, the Administrator shall amend, modify, or reverse that action or order. 16 "(g) CERTIFICATION OF SAFETY.— 17 18 "(1) By a carman.—(A) No locomotive, rail-19 road car, or train shall depart its initial terminal 20 until it has been inspected and its safety has been 21 certified in writing by a carman certificated under 22 this section.
- 23 "(B) No locomotive, railroad car, or train shall 24 be used or operated after it has been repaired or re-25 ported to have a defect potentially affecting safety

- until it has been inspected by a carman certificated under this section and its safety has been subsequently certified in writing by that carman. A safety certification made under this subparagraph may be made conditional on the locomotive, railroad car, or train being repaired at the first practical opportunity.
 - "(2) By a signal system shall be used to signal that a train may proceed or to control the movement of automobiles at grade crossings unless its safety has been certified in writing within the past year by a signalman certificated under this section.
 - "(B) No signal system shall be used to signal that a train may proceed or to control the movement of automobiles at grade crossings after that signal system has been repaired or reported to have a defect potentially affecting safety until it has been inspected by a signalman certificated under this section and its safety has been subsequently certified in writing by that signalman.
 - "(3) By a track inspector.—(A) No track shall be used to operate locomotives, railroad cars, or trains unless the safety of that track has been

- 1 certified in writing within the past year by a track 2 inspector certificated under this section. "(B) No track shall be used after it has been 3 repaired or reported to have a defect potentially affeeting safety until it has been inspected by a track 5 6 inspector certificated under this section and its safe-7 ty for its anticipated use has been subsequently cer-8 tified in writing by that track inspector. 9 "(h) AUTHORITY TO REFUSE TO OPERATE TRAINS OR LOCOMOTIVES.—A locomotive engineer may refuse to 10 11 operate a train or locomotive if that locomotive engineer is not satisfied that the train or locomotive can be oper-13 ated safely. 14 "(i) Definitions.—For purposes of this section— "(1) the term 'carman' means a railroad em-15 16 ployee who inspects, tests, maintains, and repairs 17 brakes, other mechanical systems and components,
- 20 "(2) the term 'conductor' means a railroad road 21 or yard employee who is in charge of a train's pas-22 sengers or freight;

and safety appliances on railroad cars or loco-

"(3) the term 'dispatcher' means an operator,
train dispatcher, supervisory train dispatcher, power
director, or other train employee who—

motives;

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1	"(A) by the use of an electrical or mechan-
2	ical device dispatches, reports, transmits, re-
3	ceives, or delivers orders related to or affecting
4	train movements;
5	"(B) directly supervises an employee who
6	carries out responsibilities described in subpara-
7	graph (A); or
8	"(C) dispatches trains through control of
9	third rail or pantographic electrical power;
10	"(4) the term 'locomotive engineer' means an
11	operator of a locomotive other than—
12	"(A) a person who operates a locomotive
13	solely within the confines of a locomotive repair
14	or servicing area; and
15	"(B) a person who operates a locomotive
16	for short distances for inspection and mainte-
17	nance purposes;
18	"(5) the term 'signalman' means a railroad em-
19	ployee who installs, repairs, and maintains signal
20	systems;
21	"(6) the term 'track inspector' means a railroad
22	employee whose sole responsibility is to inspect
23	track, report on its condition, and authorize its use
24	by locomotives, railroad cars, and trains; and

1	"(7) the term 'trainman' means a railroad road
2	or yard employee who is under the supervision of ϵ
3	conductor.".
4	(b) Conforming Amendment.—The item relating
5	to section 20135 in the table of sections for chapter 201
6	of title 49, United States Code, is amended to read as
7	follows:
	"20135. Certification of locomotive engineers and other safety-related railroad personnel.".
8	(c) Effect of Amendment.—Notwithstanding the
9	amendment made by subsection (a), the requirements for
10	licensing or certification of locomotive operators under sec-
11	tion 20135 of title 49, United States Code, as in effect
12	before the date of the enactment of this Act, shall continue
13	in effect until the program established under the amend-
14	ment made by subsection (a) takes effect.
15	SEC. 503. COMMUNICATIONS DEVICES.
16	(a) AMENDMENT.—Subchapter II of chapter 201 of
17	title 49, United States Code, is amended by adding at the
18	end the following new section:
19	"§ 20154. Communications devices
20	"(a) Required Equipment.—Each—
21	"(1) locomotive or cab-forward passenger can
22	from which a train is operated; and

1	"(2) roadway work group or lone roadway
2	worker, when working along a railroad's right-of-
3	way,
4	shall be equipped with an operational radio or other device
5	that permits 2-way communication with the railroad's dis-
6	patcher or other supervisory official who is able to commu-
7	nicate with the railroad's locomotive operators and road-
8	way workers.
9	"(b) Operability.—A train may not leave its initial
10	terminal, and a roadway work group or lone roadway
11	worker may not leave their base of operations, without—
12	"(1) an operable device described in subsection
13	(a); and
14	"(2) a backup operable device described in sub-
15	section (a) for use in the event that the device de-
16	scribed in paragraph (1) of this subsection fails to
17	operate.
18	If either such device becomes inoperable after leaving the
19	initial terminal, such device shall be promptly repaired or
20	replaced.
21	"(c) Definitions.—For purposes of this section—
22	"(1) the term 'roadway work group' means 2 or
23	more roadway workers working together on a com-
24	mon task who are in direct communication with each
25	other; and

- 1 "(2) the term 'roadway worker' means an em-
- 2 ployee of a railroad, or of a contractor to a railroad,
- 3 including a maintenance-of-way worker or a signal-
- 4 man, who is working on or near railroad track.".
- 5 (b) Conforming Amendment.—The table of sec-
- 6 tions for subchapter II of chapter 201 of title 49, United
- 7 States Code, is amended by adding at the end the follow-
- 8 ing new item:

"20154. Communications devices.".

- 9 (c) Effective Date.—The amendments made by
- 10 this section shall take effect 6 months after the date of
- 11 the enactment of this Act.

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